

2023-24 REPORT

Homeless and Housing Insecurity Program

California Community Colleges Chancellor's Office | Sonya Christian, Chancellor

SONYA CHRISTIAN Chancellor



July 11, 2025

Secretary of the Senate Erika Contreras State Capitol, Room 305 Sacramento, CA 95814

RE: Homeless and Housing Insecurity Program for Fiscal Year 2023-2024

Dear Secretary Contreras,

Pursuant to California <u>Assembly Bill 74 (Budget Act of 2019)</u>, the California Community Colleges Chancellor's Office and the Board of Governors for California Community Colleges are pleased to release the Homeless and Housing Insecurity Program legislative report for fiscal year 2023-2024.

The California Community Colleges Homeless and Housing Insecurity Program was created to address the significant and growing number of students experiencing homelessness and housing insecurity. Initially funded with \$9 million in 2019-2020, it was expanded in 2022-2023 to \$20.5 million annually. HHIP provides housing navigation, academic support, and case management services with a holistic wrap-around approach. Participating colleges, selected based on student and reginal socioeconomic need, must partner with local housing agencies to implement housing-first policy strategies. Operated as a pilot through 2024-2025, HHIP will become a fully scaled program in 2025-2026, and will continue to fund colleges that meet program requirements. Future expansion is dependent on additional legislative funding.

For any questions regarding this report, please contact Allison Beer, dean, Educational Services and Support, at abeer@cccco.edu.

Sincerely,

Sonya Christian, Chancellor

Enclosure: Report

CC:

Sue Parker, Chief Clerk of the Assembly Office of Legislative Counsel Department of Finance

Chancellor's Office

2023-24 HOMELESS AND HOUSING INSECURITY PROGRAM

Prepared By

California Community Colleges Chancellor's Office

Educational Services and Support

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INTRODUCTION

In response to the significant and still growing number of college students experiencing homelessness and housing insecurity in California, the state legislature appropriated \$20.5 million of ongoing funding to provide rapid rehousing services to community college students. The report below includes background information regarding the establishment of housing support services to California community college students and a review of campus level and student outcome data.

BACKGROUND

In alignment with <u>authorizing statute</u> and the California Community Colleges <u>Vision 2030</u>, the California Community Colleges Chancellor's Office (Chancellor's Office) launched the Homeless Housing Insecurity Pilot (HHIP) program to support pilot colleges to develop and/or strengthen capacity to support students facing housing insecurity or homelessness. The overarching goal of the HHIP program is to ensure that unhoused students or students at eminent risk of becoming unhoused have access to safe and stable housing while attending college.

The HHIP program is built on partnerships with other systems, agencies, institutions and community-based organizations to provide students with academic, financial, and social support necessary to thrive in higher education. Leveraging the expertise of both community colleges and community-based housing partnerships, HHIP program participants receive comprehensive services and financial support to ensure they are stably housed while pursuing their higher education and career goals.

The HHIP program is based on a nationally recognized "rapid rehousing" model, which is widely used to quickly move homeless individuals and families into housing with the aim of long-term stability and self-sufficiency. As of October 2024, California has adopted its own housing first guidance laws, with 11 core rapid rehousing principles. The three main components of a rapid rehousing model are:

- Housing Identification to quickly support individuals to exit homelessness.
- Rent and Move-In Assistance to help with the costs associated with getting into housing.
- **Case Management** to help stabilize people once housed.

Please see Appendix A for a list of the 2023-2024 HHIP colleges participating in the program and their allocation amounts.

PROGRAM DESIGN AND COHORTS

During the initial implementation, 14 colleges were identified to begin administering the program (Cohort 1). In fiscal year 2023-2024, because of an expansion in funding, an additional 13 colleges were selected to participate (Cohort 2). To identify colleges with the greatest need for housing support resources, the Chancellor's Office collected and analyzed multiple data metrics including financial aid and demographic data of student populations that historically have higher rates of experiencing homelessness. The data analysis also incorporated community-based metrics including county poverty rates, income data, and fair market value rental prices.

In recognition of the complexities associated with serving homeless students and those at significant risk of becoming homeless, colleges participating in the HHIP program are required to establish ongoing partnerships with local housing service providers. This requirement ensures that campuses leverage the resources of these providers, including housing search and placement services, management of ongoing rental subsidies, and navigation of tenant/landlord relationships.

Twenty-four of the twenty-seven participating colleges have established a Memorandum of Understanding (MOU) with a local housing service provider agency, and the final three colleges are set to execute their contracts before the upcoming 2025-26 academic year. With guidance from the Chancellor's Office, the colleges have begun to develop a network for disseminating promising practices and resources. In addition to coordinating services with their local housing service providers, participating colleges are working with multiple campuses and community partners to ensure students have access to needed services including CalFresh benefits, emergency food security resources, health and mental health services, transportation and technology supports.

In alignment with other homeless service programs in California, the HHIP program is structured around nationally recognized Housing First principles. Housing First principles focus on assisting individuals to secure housing without establishing multiple pre-conditions in the procurement of housing placement and/or access to supportive services. To the extent possible, colleges participating in the HHIP program must not set extensive pre-conditions for students seeking services. Participating colleges are strongly encouraged to offer flexibility in determining eligibility requirements as students seek support through the program; an example might be having flexible grade point averages requirements. Additionally, and in alignment with associated statute, Assembly Bill 977, participating colleges are required to enter HHIP services data into the local county-based Homeless Management Information System (HMIS). HMIS data submission enables the state to have a holistic view of how multiple homeless service programs are serving individuals throughout the state.

The data reflected in this report is drawn from the 27 colleges implementing the program through the 2023-2024 academic year.

NUMBER OF COORDINATORS HIRED

Across the 27 colleges administering the HHIP program, all 27 have hired and/or identified dedicated staff to administer the program. Twenty-four colleges have formal partnerships in place with local housing service agencies and leverage the staffing and resources available through these agencies to expand in serving students.

As of the publication of this report, Cohort 2 has hired and/or identified dedicated staff to administer the program and are also seeking to establish formal partnerships with their local housing service agencies. Many of the Cohort 2 colleges are or are beginning to serve students, while those colleges who are still finalizing partnerships anticipate they will begin serving students in 2025-2026

For Cohort 1 colleges, the Chancellor's Office has focused on supporting colleges to strengthen implementation efforts, including by monitoring program staffing and finalizing community partner contracts to ensure program fidelity.

TYPES OF PROGRAMS FUNDED

Services provided by the colleges and/or housing services provider include:

- Case management services
- Comprehensive educational planning and academic support
- Support for temporary hotel/motel placements
- Housing navigation and placement services
- Financial assistance with deposit and/or move-in costs
- Ongoing rental subsidies
- Other emergency aid to support housing expenses

NUMBER OF STUDENTS SERVED BY CAMPUS

Participating colleges are required to submit student-level data through a pilot program data portal. Based on recently submitted annual data the total number of students served by each institution includes:

Unique Students Served by Academic Year

College Name	2020-21	2021-22	2022-23	2023-24
American River College	N/A	N/A	N/A	<10
Antelope Valley College	27	92	73	441
Barstow College	67	59	80	110
Butte College	101	198	226	206
Cerritos College	21	36	65	41
College of Marin	N/A	N/A	N/A	36
College of the Redwoods	66	55	40	59
Cuyamaca College	N/A	N/A	N/A	<10
Fresno City College	107	68	123	157
Gavilan College	111	131	141	141
Imperial Valley College	23	46	117	128
Lemoore College	N/A	N/A	N/A	<10
Long Beach City College	47	92	101	38
Los Angeles Habor	N/A	N/A	N/A	81
Los Angeles Southwest College	58	110	81	325

College Name	2020-21	2021-22	2022-23	2023-24
Los Angeles Trade Tech	N/A	N/A	N/A	<10
Modesto Junior College	228	93	114	103
Oxnard College	N/A	N/A	N/A	<10
Riverside City College	12	11	31	53
San Bernardino Valley College	N/A	N/A	N/A	<10
San Diego City College	22	63	115	208
San Joaquin Delta College	N/A	N/A	N/A	<10
Santa Barbara City College	N/A	N/A	N/A	16
Santa Rosa College	N/A	N/A	N/A	<10
Shasta College	N/A	N/A	N/A	91
Southwestern College	N/A	N/A	N/A	28
Victor Valley College	70	116	79	81
TOTAL	960	1,170	1,386	2,356

PERSISTENCE AND COURSE SUCCESS RATES

The following charts present data regarding academic outcomes for HHIP participants, at selected colleges for which the Chancellor's Office was sufficiently able to match participant data to the Chancellor's Office Management Information System (COMIS)¹.

Persistence² and course success rate³ are highlighted as two commonly used medium-term metrics for student success. Among colleges with sufficient data match rates, the average persistence rate for HHIP participants was 73%, compared to 65% for the overall systemwide student population. The average course success rate was 63%, compared to 73% systemwide. Outcome data by college demonstrates mixed outcomes for students; however, given the financial hardship faced by students in the program, it is expected that their persistence and course success rates may be lower than peers not facing similar constraints. As the HHIP program continues to mature, the Chancellor's Office will continue to provide colleges with technical assistance focused on strengthening academic outcomes for participating students.

¹ Submitted student participation data is matched with outcome data in the Chancellor's Office Management Information System (COMIS). Data matching rates varied by campuses. Only colleges with at least a 75% data match rate are included, to allow for sufficiently robust analysis of student outcomes.

² Persistence data reflects students initially enrolled in the program and who have subsequent enrollment in additional terms, post participation.

³ Success in a course if a student earns an A, B, C, Pass or equivalent grade. Successful courses for all students for each college are divided by total attempted courses for each college to determine the 'course success rate.'

Percent Persisted By Select Colleges	2023-2024
Antelope Valley	75%
Barstow College	100%
Butte College	83%
Cerritos College	95%
College of Marin	11%
College of the Redwoods	91%
Fresno City College	95%
Gavilan College	74%
Imperial Valley College	60%
Long Beach City College	75%
Los Angeles Harbor College	53%
Los Angeles Southwest College	24%
San Diego City College	75%
Santa Barbara City College	67%
Southwestern College	82%
Victor Valley Community College	53%

Course Success Rate By Select Colleges*	2023-2024
Antelope Valley College	100%
Barstow College	59%
Butte College	60%
Cerritos College	59%
College of Marin	100%
College of the Redwoods	68%
Fresno City College	65%
Gavilan College	59%
Imperial Valley College	79%
Long Beach City College	58%
Los Angeles Harbor College	50%
Los Angeles Southwest College	69%

Course Success Rate By Select Colleges*	2023-2024
San Diego City College	62%
Santa Barbara City College	33%
Southwestern College	42%
Victor Valley Community College	52%

In addition, to improve monitoring of student outcome data, the Chancellor's Office has implemented a new HHIP data element within COMIS beginning for the 2024-25 academic year. The new data element will improve data collection and analysis of outcome data for HHIP participants, thereby improving program effectiveness and accountability. The Chancellor's Office is providing technical assistance to colleges regarding the new data reporting requirements, and we expect data quality to improve as colleges become more familiar with the procedure and implement changes locally.

CONCLUSION

Rapid rehousing services, like those offered through the HHIP program, are a relatively new initiative for the California Community Colleges. The HHIP model is a high-touch program, providing intensive case management and support services. In addition to substantial academic and personal case management, students receive housing navigation and placement services, and many receive ongoing rental subsidies. Examples of strong retention and course success rates highlight the program's core principle: stable housing increases students' likelihood of academic success.

With additional funds awarded in the 2023-2024 state budget, the Chancellor's Office was able to expand the program, offering services to additional students. Moving forward, the Chancellor's Office, in partnership with participating colleges, seeks to better understand the short and long-term impact of the program through comprehensive data collection and analysis. The Chancellor's Office looks forward to an ongoing partnership with the Legislature, to ensure that students have safe and stable housing that ensures success on their educational journey.

As HHIP transitions from the initial pilot phase to an ongoing program, the Chancellor's Office is focused on strengthening local implementation, ensuring funding is maximized, and that student success goals are met through stabilized housing support. Each participating college is continuing to develop unique and regional-specific solutions utilizing their local resources and community partnerships, supported by training and technical assistance from the Chancellor's Office.

APPENDIX A

HHIP Cohort #1			
Antelope Valley College	\$700,000.00		
Barstow Community College	\$500,000.00		
Butte College	\$700,000.00		
Cerritos College	\$700,000.00		
Gavilan College	\$500,000.00		
Imperial Valley College	\$600,000.00		
Long Beach City College	\$700,000.00		
Los Angeles Southwest College	\$700,000.00		
College of the Redwoods	\$500,000.00		
Riverside City College	\$700,000.00		
San Diego City College	\$600,000.00		
Fresno City College	\$700,000.00		
Victor Valley College	\$700,000.00		
Modesto Junior College	\$700,000.00		

HHIP Cohort #2	
Cuyamaca College	\$639,554.00
Los Angeles Harbor College	\$640,591.00
Los Angeles Trade-Technical College	\$904,253.00
American River College	\$1,864,402.00
College of Marin	\$474,444.00
San Joaquin Delta College	\$1,092,312.00
Santa Barbara City College	\$1,085,440.00
Santa Rosa Junior College	\$1,361,333.00
Southwestern College	\$1,098,621.00
Oxnard College	\$586,586.00
West Hills College Lemoore	\$393,167.00
Shasta College	\$624,641.00
San Bernardino Valley College	\$796,656.00

^{*}List of College Cohorts Awarded \$20.5 Million for Rapid Rehousing Student Support Services in the 2023-2024 Fiscal Year

Front cover photo:
College of San Mateo
Photo at right:
College of the Siskiyous
Back cover photo:
Santa Monica College



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