

CALIFORNIA COMMUNITY COLLEGES STATE LEGISLATIVE UPDATE



April 9, 2015

OVERVIEW

After returning from the Spring Recess, the Legislature's focus has turned to budget and bill hearings with a deadline of May 1 for policy committees to hear bills with a fiscal effect. At this point, many of the spot bills will either be amended to be more substantive measures or will fail to meet bill hearing deadlines for the appropriate policy committee. The policy committees for most of the bills we monitor are usually the Assembly Committee on Higher Education and the Senate Education Committee. Often committee staff will suggest amendments in the bill's analysis and the bill will be voted on "as amended" during the hearing, but the changes in the bill language will be revealed in an amended version of the bill after the committee hearing. Therefore, it is helpful to review the bill analysis and monitor changes in the measures after it passes in the committees.

For details and copies of any bill, please contact the Governmental Relations division of the Chancellor's Office or visit the Legislative Counsel's website at: http://www.leginfo.ca.gov or its new website at: http://leginfo.legislature.ca.gov. The new website allows you to compare prior versions of the measure, review proposed changes in the law as amended, etc.

ACADEMIC PROGRAMS

- AB 288 (Holden) Public Schools: College and Career Access Pathways (CCAP) Partnerships. AB 288 encourages a modest expansion of voluntary dual enrollment partnerships by reducing fiscal penalties and policy barriers that currently limit such collaborations. The bill authorizes a community college district and K-12 school district to enter into a formal CCAP partnership with the goal developing seamless pathways from high school to community college for career technical education or preparation for transfer, or helping high school students achieve college and career readiness, or improving high school graduation rates.
 - o Position: Sponsor/Support
 - o Status: AB 288 passed in the Assembly Committee on Higher Education and was sent to the Appropriations Committee.
- AB 542 (Wilk) Community Colleges: Early and Middle College High Schools. AB 542 exempts Early College High School (ECHS) and Middle College High School (MCHS) students from the lowest priority enrollment consideration. The bill allows a community college to claim state apportionments for MCHS and ECHS students enrolled in physical education courses beyond the 5 percent statutory cap, and exempts these students from the 10 percent cap regarding enrollment in community college summer courses.
 - Status: AB 542 passed the Assembly Committee on Higher Education and was sent to the Assembly Appropriations Committee.
- AB 770 (Irwin) Community Colleges: Basic Skills and Innovation Strategies. AB 770 creates the Community Colleges Basic Skills Innovation Program, which would establish a fund in the Chancellor's Office to provide grants to selected community college districts which seek to improve their basic skills programming.
 - o Status: AB 770 was sent to the Assembly Committee on Higher Education.

- AB 889 (Chang) Concurrent Enrollment in Secondary School and Community College. AB 889 authorizes a community college district to assign an enrollment priority to high school students participating in a STEM partnership who seek to enroll in college math and science courses. The bill would also exempt STEM partnership students from the 5% enrollment cap regarding high school students in community college courses during summer terms.
 - o Status: AB 889 passed the Assembly Committee on Higher Education and was sent to the Assembly Appropriations Committee.
- AB 1112 (Lopez) Adult Education: Consortia: Parenting Education: Family Literacy Education. AB 1112 specifies that, for the purposes of adult education courses, parenting education includes family literacy education, in order to support children from households with limited English proficiency.
 - O Status: AB 1112 has been assigned to both the Assembly Committee on Higher Education and the Assembly Education Committee.
- SB 634 (Block): Postsecondary Education: Interstate Reciprocity: SB 634 creates a process for California to join the Statewide Authorization Reciprocity Agreement consortium which provides oversight for online and distance education courses offered across state lines.
 - o Status: SB 634 is scheduled to be heard in the Senate Education Committee on April 15.

CAMPUS CLIMATE/CAMPUS SAFETY

- **AB 340 (Weber). Postsecondary Education: Campus Climate Report.** AB 340 declares the intent of the Legislature to enact legislation to require governing bodies of the higher education systems to submit a report once every two years to the legislature on campus climate.
 - o Status: AB 340 was sent to the Assembly Committee on Higher Education.
- AB 636 (Medina) Student Safety. AB 636 authorizes postsecondary education institutions to disclose the identity of a student or employee who is accused of a violent crime, sexual assault, or hate crime to local law enforcement if the institution determines that the alleged assailant represents a serious and ongoing threat to the safety of persons or the institution and the immediate assistance of police is necessary to contact or detain the assailant. AB 1433 (Gatto) which was signed into law last year, requires colleges to report serious crimes that occur on campus or involve students or employees to local law enforcement. That bill included language prohibiting the disclosure of the accused assailant's identity to local law enforcement if the victim declined to be identified. AB 636 allows colleges to identify the accused (not the victim) if the college determines that the accused assailant poses a serious and ongoing threat to campus safety.
 - O Status: AB 636 passed in the Assembly Committee on Higher Education and was sent to the Appropriations Committee.
- **AB 767** (Santiago) Community Colleges: Emergency Preparedness Standards. AB 767 requires the Chancellor's Office to update emergency preparedness standards by January 1, 2017, and every 5 years thereafter, and consider including an active shooter response plan.
 - Status: AB 767 passed in the Assembly Committee on Higher Education and was sent to the Appropriations Committee.
- AB 967 (Williams) Sexual Assault Case Procedures. AB 967 requires the governing board of
 each community college district to adopt and carry out a uniform process for disciplinary
 proceedings relating to any claims of sexual assault. The bill would additionally require the
 governing board of each community college district to report data relating to cases of alleged
 sexual assault.
 - o Status: AB 967 was sent to the Assembly Committee on Higher Education.

- **AB 968 (Williams) Transcripts: Expulsion Note.** AB 968 requires the governing board of each community college district to indicate on a student's transcript when the student is ineligible to reenroll due to suspension or expulsion for the period of time the student is ineligible to reenroll.
 - O Status: AB 968 passed in the Assembly Committee on Higher Education and was sent to the Appropriations Committee.
- AB 969 (Williams) Community College: Removal, Suspension, Expulsion. AB 969 expands a district's authorization to deny enrollment to include an individual who has been suspended for a sexual assault or sexual battery offense from another community college district. The bill would also authorize a community college district to require a student seeking admission to inform the community college district if he or she has been previously suspended from a community college in the state for rape, sexual assault, or sexual battery.
 - o Status: AB 969 was sent to the Assembly Committee on Higher Education.
- AB 1365 (Baker) Sexual Assault Awareness and Prevention Program. AB 1365 appropriates an unspecified amount to each higher education segment for rape and sexual assault education programs.
 - o Status: AB 1365 was sent to the Assembly Committee on Higher Education.
- SB 186 (Jackson) Community College Districts: Removal, Suspension, or Expulsion. SB 186 authorizes the governing board of a community college district to remove, suspend, or expel a student for conduct occurring off of the community college district property. SB 186 requires the governing board to consider factors including the severity of the crime and the likelihood of the crime occurring again. Current law prohibits a community college district from disciplining a student for an incident that is not related to the college. That is, if the incident did not occur on campus and did not involve another student or employee, the college district cannot take action to remove, suspend or expel the student. The University of California and California State University systems do not have such restrictions and have expanded their authority recently to address issues related to campus safety. The author's intent in expanding this authority for community college districts is to aid districts in enforcing Title IX.
 - o Status: SB 186 passed the Senate Education Committee and may be sent to the Senate Floor without going through the Appropriations Committee.
- SB 691 (Morrell) Postsecondary Education: Student Code of Conduct: SB 691 requires the board of governors to do all of the following regarding the student code of conduct: make it available to prospective students before enrollment, develop a method of testing prospective students' knowledge of it as a condition of enrollment, and set a standard for a prospective student to demonstrate knowledge of it before beginning classes.
 - o Status: SB 691 was sent to the Senate Education Committee.

CAREER TECHNICAL EDUCATION, CONTRACT EDUCATION, ECONOMIC DEVELOPMENT

- AB 1474 (Chavez) Community College Career Technical Education Bond Act. AB 1474 enacts the Community College Career Technical Education Bond Act to put a bond measure on the statewide general election ballot for a \$500,000,000 bond to finance a community college career technical education facilities and equipment.
 - o Status: AB 1474 was sent to the Assembly Committee on Higher Education.
- SB 66 (Leyva) Career Technical Education Pathways Program. SB 66 would extend until July 1, 2018, the Career Technical Education Pathways Program originally established by SB 70,

a bill by Senator Jack Scott that was chaptered in 2005, and extended by SB 1070 (Steinberg), chaptered in 2012.

o Status: Assigned to the Senate Education Committee.

FACILITIES

- **AB 6 (Wilk) Bonds: Transportation: School Facilities.** AB 6 details that no further bonds shall be sold for high-speed rail purposes pursuant to the Safe, Reliable High-Speed Passenger Train Bond Act for the 21st Century. This measure requires that the net proceeds of other bonds be made available to fund construction of school facilities for K-12 and higher education.
 - o Status: AB 6 was sent to both the Assembly Transportation and Education Committees.
- AB 148 (Holden) Kindergarten-University Public Education Facilities Bond Act of 2016. AB 148 places an initiative on the November 2016 statewide election ballot for a bond to fund facilities projects. The scope and dollar amount are unspecified at this time.
 - o Status: Introduced
- SB 114 (Liu) Kindergarten-University Public Education Facilities Bond Act of 2016. Similar, to AB 148, SB 114 places an initiative on the November 2016 statewide ballot for a bond to fund facilities projects at K-12 schools, community colleges, CSU and UC. SB 114 does not specify a dollar amount.
 - O Status: SB 114 passed in the Senate Education Committee and was sent to the Senate Governance and Finance Committee.

FACULTY

- **AB 626 (Low) Community College: Employees.** AB 626 would repeal the requirement to expend a portion of the program improvement allocation to increase the ratio of full-time to part-time faculty and instead require expenditures of Student Success and Support Program funds enable community colleges to reach the 75% standard. The bill would specify purposes for which allocations of these funds could be made by community college districts that had not reached the 75% standard.
 - o Status: Assigned to the Assembly Higher Education Committee.
- AB 1010 (Medina) Community Colleges: Part-Time, Temporary Employees. AB 1010 urges community college districts without a collective bargaining agreement with part-time, temporary faculty in effect as of January 1, 2016, to negotiate with the exclusive representatives for part-time, temporary faculty regarding the terms and conditions required by the bill on or after January 1, 2016. The bill would specify minimum standards for the treatment of part-time, temporary faculty to be met by community college collective bargaining agreements.
 - o Status: Assigned to the Assembly Higher Education Committee.
- SB 373 (Pan) California Community Colleges: Overload Assignment. SB 373 requires community college districts to report to the Board of Governors, by March 31, 2016, the total number of full-time equivalent faculty (FTEF) positions staffed by faculty teaching overload assignments during the period July 1, 2014, to June 30, 2015, inclusive. Effective July 1, 2016, the bill would require that reported number to become that district's maximum allowable number of FTEF positions that may be staffed by faculty teaching overload assignments until the district's full-time faculty percentage is greater than or equal to 75%. Governing boards will be required to determine if a district is in compliance. In the cases of serious hardship the district will be allowed to file for an exemption. This bill would prohibit a district from assigning a person hired as a contract faculty member after July 1, 2016, to teach any overload assignment in excess of the

equivalent of a full-time teaching load until the person achieves tenured status as a full-time faculty member.

 Status: SB 373 passed in the Senate Education Committee and was sent to the Senate Appropriations Committee.

FINANCE AND FUNDING

- SB 605 (Gaines) Community Colleges: Nonresident Tuition Exemption for Nevada Students. SB 605 exempts students who attend Lake Tahoe Community College and who have residence in one of several designated communities in Nevada from the nonresident tuition fee. These students may be reported as resident students for the purposes of state funded apportionment. Provisions of the bill will remain inoperative until the Chancellor of California Community Colleges and the State of Nevada have an agreement that provides reciprocal rights to California residents.
 - Status: SB 605 is scheduled to be heard in the Senate Education Committee on April 15, 2015.

GOVERNANCE

- AB 404 (Chiu) Community Colleges: Accreditation. AB 404 would require the California Community College Chancellor's Office to create a survey that would be distributed to all 112 community colleges, regarding the evaluation of the current community college accrediting agency. From the collected data the Chancellor's Office will create a report to be transmitted to the United States Department of Education and the National Advisory Committee on Institutional Quality and Integrity.
 - o Status: AB 404 passed in the Assembly Higher Education Committee and was sent to the Appropriations Committee.
- AB 986 (Gipson) Community Colleges: Compton Community College District. AB 986 would require the special trustee to report to the Legislature concerning the priorities identified in each Fiscal Crisis and Management Assistance Team report and to provide a response on how the special trustee intends to resolve the issues identified in the Fiscal Crisis and Management Assistance Team report in a timely manner, not to exceed 150 days from receipt of the report.
 - o Status: Assigned to the Assembly Higher Education Committee.
- AB 1385 (Ting) Community College: Accreditation. AB 1385 would require the accrediting
 agency designated by the board of governors to notify the board of governors before increasing
 membership fees, special assessments, or other payments charged to a community college or
 community college district, and state in the notification the reasons for, and the amount of, the
 increase.
 - o Status: AB 1385 was sent to the Assembly Higher Education Committee.
- **AB 1397 (Ting) Community College: Accreditation.** This bill would require the accrediting agency for the community colleges to provide an opportunity for public comment before taking any action related to the accreditation status of a community college.
 - o Status: AB 1397 was sent to the Assembly Higher Education Committee.
- SB 42 (Liu) Commission on Higher Education Performance. SB 42 would recast the California Postsecondary Education Commission as the California Commission on Higher Education Performance and Accountability. SB 42 would exclude representatives from postsecondary institutions from serving as board members for the proposed commission, and eliminate the authority of the Chancellor of the California Community Colleges to appoint a representative to the Commission on Teacher Credentialing.

- o Status: SB 42 passed the Senate Education Committee and was sent to the Senate Appropriations Committee.
- SCA 1 (Lara) University of California: Legislative Control. SCA 1 proposes an amendment to the State Constitution to repeal the constitutional provisions relating to the University of California and the regents. This measure subjects the university and the regents to legislative control as may be provided by statute. SCA 1 prohibits the Legislature from enacting any law that restrains academic freedom or imposes educational or curricular requirements on students.
 - o Status: SCA 1 was sent to both the Senate Education and Elections and Constitutional Amendments Committees.

MISCELLANEOUS

- **AB 176 (Bonta) Data Collection.** AB 176 requires the segments of higher education, as well as the State Department of Public Health, to collect data on specified Asian and Pacific Islander subgroups and post the data on their respective websites by July 2016.
 - o Status: AB 176 passed in the Assembly Committee on Higher Education and was sent to the Assembly Committee on Health.
- **AB 653 (Levine): Intersegmental Coordination: Information Technology.** AB 653 seeks to improve coordination among the segments of higher education for major technology purchases.
 - O Status: AB 653 passed in the Assembly Committee on Higher Education and was sent to the Assembly Committee on Appropriations.
- **AB 798 (Bonilla): Course Material Accessibility.** AB 798 seeks to lower textbook expenses for students by creating incentives for campuses to use Open Educational Resources.
 - o Status: AB 798 was sent to the Assembly Committee on Higher Education.
- **AB 963 (Bonilla) Teachers' Retirement Law.** AB 963 revises the definition of creditable service for purposes of the Defined Benefit Program and the Cash Balance Benefit Program.
 - o Status: AB 963 was sent to the Public Employees, Retirement and Social Security Committee.
- **AB 996 (Medina) State Teachers' Retirement System: Investment Products.** AB 996 requires all local school districts, community college districts, and county offices of education to adopt a policy addressing the solicitation of 403(b) products, as defined, by vendors on school campuses.
 - Status: AB 996 was sent to the Public Employees, Retirement and Social Security Committee.
- AB 1503 (Perea) Telecommunications Universal Service Programs: Teleconnect Fund. In addition to K-12 Schools and Community Colleges and other organizations, AB 1503 adds auxiliary organizations of the California State University system to those eligible for the Teleconnect Fund.
 - o Status: AB 1503 was sent to the Assembly Utilities and Commerce Committee.

STUDENT SERVICES

- AB 801 (Bloom) Success for Homeless Youth in Higher Education Act. AB 801 establishes priority enrollment for homeless students and also makes them eligible for a Board of Governors fee waiver.
 - o Status: AB 801 was sent to the Assembly Committee on Higher Education.

- AB 1366 (Lopez) Public Postsecondary Education: Dream Resource Centers. AB 1366 (Lopez) Dream Resource Centers. AB 1366 would require the community colleges to establish Dream Resource Centers on each campus to assist AB 540 students. As defined in the bill, these Centers would streamline access to all available financial aid and academic opportunities for eligible AB 540 students. At a minimum, the centers would provide informational workshops about admissions, financial aid opportunities, and peer mentoring and support services to increase awareness of existing programs and available resources for immigrant students.
 - o Status: AB 1366 was referred to the Assembly Committee on Higher Education.

TUITION, FEES, FINANCIAL AID

- **AB 25** (**Gipson**) **Financial Aid: Cal Grant Program: Renewal.** AB 25 requires the Student Aid Commission to establish an appeal process for an otherwise qualified institution that fails to satisfy the 3-year cohort default rate and graduation rate requirements under the Cal Grant program.
 - Status: AB 25 passed in the Assembly Committee on Higher Education Committee and was sent to the Assembly Appropriations Committee.
- AB 42 (Kim) Public Postsecondary Education: Funding and Fees. AB 42 would prohibit mandatory systemwide fees or tuition charged to students of the California State University from exceeding the level of the mandatory systemwide fees or tuition charged for a specified fiscal year. Prohibits same for the California Community Colleges and the University of California for specified fiscal years. Prohibits a student success fee unless approved by students in a prescribed manner.
 - o Status: Assigned to the Assembly Higher Education Committee
- AB 82 (Garcia) US Selective Service: Financial Aid Ineligibility. Substantially similar to last year's AB 2201 (Chavez), AB 82 establishes a program through the Department of Motor Vehicles to register males between 18 and 26 years old for Selective Service when they submit an application for an original or a renewal of a driver's license. AB 82 requires the Department of Motor Vehicles to implement the provisions of this bill by a certain date only if the first year operating costs do not exceed \$350,000 and federal funding in an amount sufficient to pay for those costs has been provided.
 - o Position: Support
 - Status: AB 82 is scheduled to be heard in the Assembly Transportation Committee on April 20, 2015.
- **AB 200 (Alejo) Student Financial Aid: Competitive Cal Grants Awards.** AB 200 would increase the total number of Competitive Cal Grant A and B awards granted annually over a period of three years from 22,500 up to a maximum of 100,000 awards by 2018-19. AB 200 specifies that in the first year awards would increase to 45,000, in the second year total awards would increase to 80,000, and in year three the cap increases to 100,000 awards.
 - Status: AB 200 passed the Assembly Committee on Higher Education and was sent to the Assembly Appropriations Committee Suspense file.
- AB 721 (Medina) Student Financial Aid: Private Student Loans. AB 721 would require community colleges to comply with private loan disclosure and average graduate debt disclosure requirements prior to certifying a student's eligibility for a private loan.
 - o Status: AB 721 passed the Assembly Committee on Higher Education and was sent to the Assembly Appropriations Committee.
- AB 1181 (Calderon) Adult Education Programs: Qualification: Federal Pell Grant Program. AB 1181 expresses the Legislature's intent to enact legislation to qualify adult

education programs at school districts to participate in the Pell Grant Program so that students enrolled in those programs may qualify to receive Pell Grant Program awards for short-term career technical education programs.

- o Status: AB 1181 was referred to the Assembly Committee on Higher Education.
- SB 15 (Block) Postsecondary Education: Financial Aid. SB 15 would establish the Graduation Incentive Grant program for students transferring to the California State University. The bill would also increase the Competitive Cal Grant A and B awards from 22,500 to 30,000 annual awards.
 - Status: SB 15 passed the Senate Education Committee and was sent to the Senate Appropriations Committee.

VETERANS

- AB 13 (Chavez) Public Postsecondary Education. AB 13 exempts nonresident students enrolled at a community college using Federal GI bill education benefits from paying out of state tuition to align state law with the federal law, the Veterans Access to Care Act (VACA). AB 13 authorizes community college districts to report these students who are exempted from nonresident tuition for purposes of calculating apportionments.
 - o Position: Support
 - Status: AB 13 passed in the Assembly Higher Education, and was placed in the Suspense file in the Assembly Appropriations Committee.
- AB 27 (Chavez) Postsecondary Education: Non-Resident Tuition Exemption. AB 27 requires public higher education systems in California to align policies to ensure compliance with the Veterans Access, Choice, and Accountability Act of 2014 (VACA) which the state's public postsecondary educational institutions to exempt qualifying nonresident veterans from nonresident tuition and fee charges. To ensure compliance with VACA, AB 27 is an urgency measure and would take effect upon signature by the Governor.
 - o Position: Support
 - Status: AB 27 passed in the Assembly Higher Education and the Assembly Appropriations Committee, and has been placed on the Consent Calendar on the Assembly Floor.
- AB 393 (Roger Hernández) Veteran Resource Centers Grant Program. AB 393 establishes the Veteran Resource Centers Grant Program for veteran resource centers at community colleges. AB 393 establishes the Veteran Resource Centers Grant Fund in the State Treasury and would allocate funds upon appropriation by the Legislature in the annual Budget Act for a grant program administered by the Chancellor's Office.
 - Status: AB 393 passed in the Assembly Higher Education Committee and was sent to the Assembly Appropriations Committee.
- **AB 421 (Calderon). Community Colleges: Veterans Counselor.** AB 421 requires the governing board of a community college district to provide a veterans counselor at each college in their district. AB 421 also requires the Board of Governors to adopt regulations to establish and maintain minimum qualifications for veteran's counselors.
 - Status: AB 421 passed in the Assembly Higher Education Committee and was sent to the Assembly Appropriations Committee.
- **AB 1361 (Burke) Student Financial Aid Cal Grant Program: Veterans.** AB 1361 eliminates the age limit of 28 years old for applying for Cal Grants for students who are veterans. It is sponsored by the California Student Aid Commission.
 - o Status: AB 1361 was sent to the Assembly Committee on Higher Education.

- **AB 1401 (Baker) Veterans Student Financial Aid.** AB 1401 reinstates expired provisions of law that requires copies of the Board of Governors fee waiver application and the Free Application for Federal Student Aid (FAFSA) that were to be made available to each member of the California National Guard, the State Military Reserve, and the Naval Militia not having a baccalaureate degree.
 - o Status: AB 1401 was assigned to the Assembly Committee on Higher Education.
- SB 418 (Morrell) Military Students: Interruption in Attendance. SB 418 requires all three systems of public, higher education to provide that a student's absence due to serving in the uniformed services shall not be considered an interruption in attendance, if the total of those absences does not exceed five years.
 - o Status: SB 418 was sent to the Senate Education Committee with amendments recommended in the analysis.

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